MASON COUNTY BOARD OF COMMISSIONERS General Utility Management Study

PRESENTED BY:

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July 2007



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Presentation Order

Dawn Findlay Reitan – Legal

Tom Perry – Operational/Capital Planning

Ed Cebron – Financial Policy and Impact

Team Members Not Presenting:

Hugh Spitzer, Foster Pepper

John Milne, Inslee Best

Courtney Black, FCS Group



Dawn Findlay Reitan, Inslee Best

Utilities Status Report

Engineering/Planning/Operations Tom Perry, MSA

Mason County Utilities

- Rustlewood Water and Sewer System
- Hartstene Pointe Water and Sewer System
- North Bay/Case Inlet Sewer
- Beard's Cove Water System
- Belfair Sewer (proposed)

Rustlewood Sewer

Rustlewood Subdivision, 130 connections

System Operations - Shared Staff, Increased needs with anticipate WWTP project

Current Planning Documents/Studies

- Abbreviated Engineering Report WWTP 2006
- I&I Study/Engineering Report 1995

System Deficiencies

- Excessive I&I
- WWTP deficiencies (current project)
- No CIP, current focus on WWTP

10 Year Estimated Capital Needs

- WWTP Upgrade, I&I program, Pump Station Upgrades
- \$2,554,000

Rustlewood Water

- Rustlewood Subdivision, 130 connections
- System Operations Shared Staff
- Current Planning Documents/Studies
 - None

System Deficiencies

- No system studies, Plans or CIP
- No meters

10 Year Estimated Capital Needs

- Distribution Improvements, Pump System Upgraded, Reservoir Upgrades, Water Meters
- \$524,000

Hartstene Pointe Sewer

- Hartstene Development, 350 connections
- System Operations Shared Operations Staff
- Current Planning Documents/Studies
 - Amendment to Engineering Report 2004

System Deficiencies

- Excessive I&I
- No documentation on overall system condition. No CIP. Current focus on WWTP outfall

10 year Estimated Capital Needs

- Outfall Upgrade, I&I Program, Minor Facility Improvements
- \$1,038,000

Hartstene Pointe Water

- Hartstene Development, 350 connections
- Operations Shared Operations Staff
- Current Planning Documents/Studies
 - Water Plan Update in progress

System Deficiencies

- No Current Water Plan in progress
- Water source exceeds arsenic standard addressing in Water Plan
- No meters

10 year Estimated Capital Needs

- Treatment Upgrades, Minor Facility Improvements, Water Meters9
- \$678,000

North Bay/Case Inlet Sewer

Lakeland Village, Victor & Allyn, 1,030 connections

- Operations Largest demand, needs increased by collection system type
- Current Planning Documents/Studies
 North Bay/Case Inlet Facilities Plan 1994

System Deficiencies

- No planning documents or system evaluation since start-up
- Pump station overflow deficiencies

10 year Estimated Capital Needs

- Mobile Home Park PS, Pump Station Overflow Improvements, Minor Facility Improvements, WWTP Capacity Upgrade (2017)
- \$2,514,000

Beard's Cove Water System

- Six subdivisions, 405 connections
- Operations Shared Operations Staff
- Current Planning Documents/Studies
 - Water System Plan 2002
- System Deficiencies
 - No meters
 - 10 year Estimated Capital Needs
 - Distribution and Facility Improvements, New Reservoir, Water Meters
 - \$841,000

Belfair Sewer

- Proposed System 2009
- Belfair UGA, 500 ERU's initially
- Operations Shared Staff/Facilities with NB/CI
- Current Planning Documents/Studies
 - Belfair/Lower Hood Canal Facility Plan 2003
 - Facility Plan Supplement 2007
- 10 year Estimated Capital Needs
 - System Development, Minor Facility Improvements
 - \$24,660,000

Staffing

- Shared operations staff
- 5 operators, 1 administration/manager (Tom Moore)
- Operations and responses to emergencies hindered by location of utilities
- Certification, training and continuing education required
- Current staffing levels adequate

No additional staff availability to accommodate new projects (construction or operations)



Shared staff resources to operate utilities

- Provides system coverage and redundancy
- Efficient and cost effective for small systems

Other shared resources

- Laboratory facilities
- Equipment/vehicles
- Management tools

Standards

- No uniform utility standards for design, construction, policies and procedures
- Mason County Code Title 13 Utilities
 APWA Standards Specifications for Municipal Public Works
- Some standards are codified within Title 13 under specific utility chapters

Planning Documents

Two current comprehensive planning documents

- Belfair Facility Plan and Supplement
- Beard's Cove Water System Plan
- Water Comp Plan for Hartstene Pt. is being developed
- Two engineering reports that focus on specific facility improvements
 - Rustlewood Sewer (WWTP)
 - Harstene Point Sewer (outfall)

10 year estimated capital needs significant

\$8 million+ (excluding Belfair)

Recommendations

Staffing

Continually review staffing needs

- Ensure coverage and redundancy
- Proper training and certification
- Additional staffing may be required to maintain existing projects
 - Service areas expansion
 - Treatment and maintenance requirements increase
- Additional staffing will be required to accommodate new projects

Resources

- Continue to share resources between utilities
- Explore other opportunities to share resources
 - Sludge handling
 - Planning and design of new projects

Recommendations (CONTINUED)

Standards

- Develop uniform standards for design and construction
- Develop uniform policies and procedures
- Reliance on other agency's standards

Comprehensive Planning Documents

- County wide approach
- General Sewer Plan to include all sewer utilities
- Water Comprehensive Plan to include all water utilities

Financial Policy and Impacts Ed Cebron, FCS GROUP

Policy Document Highlights

- Financial Integrity and Stability
- Capital Program Funding
- Managing Debt
 - Rate Setting and Revenue Sufficiency

- Budgeting and Accounting
- Rate Structure and Equity
- Utility Formation and Acquisition

Utilities Evaluated

Wastewater

- North Bay Case Inlet Wastewater
- Rustlewood Wastewater
- Hartstene Pointe Wastewater
- Consolidated Wastewater

Water

- Beards Cove Water
- Rustlewood Water
- Hartstene Pointe
 Water
- Consolidated Water

Landfill

Consolidation Options

The County is maintaining separate rates and charges for six, potentially seven or more, water and wastewater systems...

- A consolidation of water systems and a consolidation of wastewater systems might
 - allow more efficient management of the County utilities
 - realize economies of scale, lowering future rate levels for all customer
 - simplify incorporation of new service areas into the County's water and wastewater services
 - Summary of potential consolidation assumes four-year phasing to the highest current monthly rate

Water and Wastewater Systems Budgets may have significantly low 2007 excise tax.

- 0.5% annual projected growth in all utilities NBCI 2.5% 2008 and ~1.3% annually through 2013
- Combined Water/Wastewater Budgeted 2007 revenue and fund balances allocated by 2006 share of actual water and wastewater revenue.
 - 3% assumption for 2007 salary increases.

Water and Wastewater Systems

Revenue bonds are the assumed debt mechanism for the rate forecasts if funding has not already been secured, though grants and low cost loans should be utilized when available.

Capital costs are escalated to the year of planned spending at 4% annually.

Annual general operating cost escalation 3%, labor escalation 5%.

Wastewater

North Bay Case Inlet Wastewater

- \$1,135,200 System Rate Revenue
- \$613,000 Annual Operating Expenses
- \$674,000 Existing Annual Debt Service
- \$3 million in CIP projects (through 2016, escalated)
- \$438,000 projected revenue bond borrowing (\$394k proceeds)
 - Current Rate \$86 per month
 - No 2007 budgeted capital reserve addition

NBCI Wastewater

| Revenue Requirements | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|--|---|--|--|--|------------------------------------|-------------------------------------|-----------------------------------|
| Revenues Rate Revenues Under Existing Rates Use of Connection Charges for Debt Non-Rate Revenues | \$ 1,135,200 77,850 <u>17,704</u> | \$ 1,164,061 140,461 16,739 | \$ 1,179,454 79,006 <u>17,419</u> | 49,860 18,133 | 17,439 18,791 | \$ 1,225,631 | \$ 1,241,024 |
| Total Revenues | \$ 1,230,754 | \$ 1,321,260 | \$ 1,275,878 | \$ 1,262,839 | \$ 1,246,468 | \$ 1,244,697 | \$ 1,260,071 |
| Expenses Cash O&M Expenses Existing Debt Service New Debt Service Rate Funded System Reinvestment Rate Funded CIP | \$ 612,723 673,862 24,093 | \$ 583,855 673,861 47,263 8,417 | \$ 603,776 673,862 65,431 5,934 | \$ 625,968 673,862 81,748 1,971 | 673,862 95,758 | 673,862 108,242 | \$ 693,658 673,862 112,580 |
| Total Expenses | \$ 1,310,678 | \$ 1,313,395 | \$ 1,349,003 | \$ 1,383,549 | \$ 1,417,613 | \$ 1,452,663 | \$ 1,480,099 |
| Annual Rate Adjustment Cumulative Rate Adjustment | 0.00% 0.00% | | | | | 2.00% 15.91% | |
| Rate Revenues After Rate Increase Net Cash Flow After Rate Increase Monthly Rate | \$ 1,135,200 (79,924) \$86.00 | \$ 1,198,983 42,786 \$88.58 | \$ 1,263,431 10,853 \$92.12 | \$ 1,331,116 15,559 \$95.81 | \$ 1,375,229 (6,155) \$97.72 | \$ 1,420,575 (13,022) \$99.68 | \$ 1,467,184 6,131 \$101.67 |
| Policy Realization Connection Charges to Capital System Reinvestment Funding Coverage 1.25 All Debt | 50% 100% 10% | 50% 100% 30% | 50% 100% 50% | 70% 100% 70% | 90% 100% 90% | 100% 100% 100% | 100% |
| Capital Funding | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
| Total Capital Projects | \$ 373,152 | \$ 388,078 | \$ 403,601 | \$ 267,664 | \$ 278,370 | \$ 289,505 | \$ 232,657 |
| Use of Capital Fund Balance Revenue Bond Proceeds Direct Rate Funding | 103,000 270,152 | 128,277 259,801 | 199,878 203,723 | 100,565 167,098 | 134,901 143,469 | 161,669 127,836 | 188,232 44,425 |
| Total Funding Sources | \$ 373,152 | \$ 388,078 | \$ 403,601 | \$ 267,664 | \$ 278,370 | \$ 289,505 | \$ 232,627 |

Rustlewood Wastewater

- \$108,000 System Rate Revenue
- \$91,000 Annual Operating Expenses
- \$45,000 Existing Annual Debt Service
- \$2.9 million in CIP projects (through 2016, escalated)
- \$1.3 million projected 2007 PWTF borrowing,
 \$1.5 million projected revenue bond borrowing (\$1.3 million proceeds)
- Current Rate \$70 per month.
- There is no Rustlewood capital reserve

Rustlewood Wastewater

| | 2007 | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | | 2013 |
|------|--------------------------------|--|--|--|--|---|---|---|---|--|---|---|---|
| \$ | 108,084 5,000 1,380 | \$ | 1,648 | \$ | 109,167 1,656 1 340 | \$ | - | \$ | - | \$ | 110,813 - 3 797 | \$ | 111,367 - 4,238 |
| \$ | 114,464 | \$ | 110,660 | \$ | | \$ | | \$ | | \$ | 114,610 | \$ | 115,605 |
| S | 45,303 6,500 - | | 45,090 101,229 - | | 104,569 44,878 144,095 - | \$ | 44,666 156,871 - | | 44,453 169,768 | | 116,804 4,736 176,531 | \$ | 121,077 4,736 180,956 |
| \$ | 142,800 | \$ | 245,570 | \$ | 293,542 | \$ | 310,272 | \$ | 326,913 | \$ | 298,071 | \$ | 306,769 |
| | 0.00% 0.00% | | 125.00% 125.00% | | 20.00% 170.00% | | 5.00% 183.50% | | 2.00% 189.17% | | 2.00% 194.95% | | 2.00% 200.85% |
| \$ | 108,084 (28,336) \$70.00 | \$ | 244,404 870 \$157.50 | \$ | 294,751 4,205 \$189.00 | \$ | 311,036 3,763 \$198.45 | S | | | 326,846 32,572 \$206.47 | \$ | 335,050 32,519 \$210.60 |
| | 50% 100% 10% | | 50% 100% 30% | | 50% 100% 50% | | 100% 100% 70% | | 100% 100% 90% | | 100% 100% 100% | | 100% 100% 100% |
| | 2007 | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | | 2013 |
| \$ 1 | 1,202,739 | \$ | 473,455 | \$ | 492,393 | \$ | 136,265 | \$ | 141,716 | \$ | 76,324 | \$ | 79,377 |
| | 1,300,000 | | 178,470 294,985 | | 7,894 484,499 | | 3,589 132,676 | | 4,623 137,092 | | 3,507 72,817 | | 30,572 48,805 2 9 |
| | \$ \$ \$ \$ | 5,000 1,380 \$ 114,464 \$ 90,997 45,303 6,500 - \$ 142,800 0.00% \$ 108,084 (28,336) \$70.00 50% 100% 100% | \$ 108,084 \$ 5,000 1,380 \$ 114,464 \$ \$ 90,997 \$ 45,303 6,500 | \$ 108,084 \$ 108,624 5,000 1,648 1,380 388 \$ 114,464 \$ 110,660 \$ 90,997 \$ 99,252 45,303 45,090 6,500 101,229 - - \$ 142,800 \$ 245,570 0.00% 125.00% 0.00% 125.00% 0.00% 50% 108,084 \$ 244,404 (28,336) \$ 125.00% \$ 108,084 \$ 244,404 \$ 2007 50% 50% 50% 100% 100% 30% \$ 2007 \$ 1,202,739 \$ 473,455 1,300,000 - - - 1,300,000 - - 178,470 | \$ 108,084 \$ 108,624 \$ 1,648 \$ 5,000 1,648 388 \$ 114,464 \$ 110,660 \$ \$ \$ 90,997 \$ 99,252 \$ 45,303 \$ 90,997 \$ 99,252 \$ 45,090 \$ 45,303 45,090 101,229 \$ 142,800 \$ 245,570 \$ \$ \$ 108,084 \$ 245,570 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 108,084 \$ 244,404 \$ \$ \$ 100% \$ \$0% 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294,751 3 311,036 S 50% 50% 50% 100% 100% 100% 100% 30% 50% 70% | S 108,084 S 108,624 S 109,167 S 109,713 S 110,262 5,000 1,648 1,656 1.99,167 S 109,713 S 110,262 1,380 388 1,340 2,999 3,494 \$ 114,464 \$ 110,660 \$ 112,163 \$ 112,712 \$ 113,755 \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 45,303 45,090 44,878 44,666 44,453 6,500 101,229 144,095 156,871 169,768 5 142,800 \$ 245,570 \$ 293,542 \$ 310,272 \$ 326,913 0.00% 125.00% 20.00% 5.00% 2.00% 189,17% \$ 311,036 \$ 318,844 (28,336) 870 244,404 \$ 294,751 \$ 311,036 \$ 318,844 (25,3763) | \$ 108,084 \$ 108,624 \$ 109,167 \$ 109,713 \$ 110,262 \$ \$ 1,380 388 1,340 2,999 3,494 \$ 110,262 \$ \$ 114,464 \$ 110,660 \$ 112,163 \$ 112,712 \$ 113,755 \$ \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 \$ \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 \$ \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 \$ \$ 90,997 \$ 99,252 \$ 104,659 \$ 108,736 \$ 112,692 \$ \$ 142,800 \$ 245,570 \$ 293,542 \$ 310,272 \$ 326,913 \$ \$ | \$ 108,084 \$ 108,624 \$ 109,167 \$ 109,713 \$ 110,262 \$ 110,813 \$ 1,380 388 1,340 2,999 3,494 3,797 \$ 114,464 \$ 110,660 \$ 112,163 \$ 112,712 \$ 113,755 \$ 114,610 \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 \$ 116,804 \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 \$ 116,804 \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 \$ 116,804 \$ 90,997 \$ 99,252 \$ 104,569 \$ 108,736 \$ 112,692 \$ 116,804 \$ 90,907 \$ 99,250 \$ 310,272 \$ 326,913 <td>\$ 108,084 \$ 108,624 \$ 109,167 \$ 109,713 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,262 \$ 110,813 \$ 109,173 \$ 110,813 \$ 109,173 \$ 110,813 \$ 109,173 \$ 110,813 \$ 109,173 \$ 110,813 \$ 109,173 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Hartstene Pointe Wastewater

- \$169,000 System Rate Revenue
- \$160,000 Annual Operating Expenses
- No Existing Debt
- \$1.1 million in CIP projects (through 2016, escalated)
- \$864,000 projected revenue bond borrowing (\$776k proceeds)
- Current Rate \$34.50 per month
- 2007 budgeted \$10,000 contribution to capital reserve

Hartstene Pointe Wastewater

| Revenue Requirements | | 2007 | | 2008 | 2009 | | 2010 | 2011 2012 | | 2013 | | | |
|--|----|----------------------------------|----|-----------------------------|-----------------------------------|----|-----------------------------|-----------|-----------------------------|------|-----------------------------|----|-----------------------------|
| Revenues Rate Revenues Under Existing Rates Use of Connection Charges for Debt Non-Rate Revenues | \$ | 168,889 1,584 1,598 | \$ | 169,733 532 1,675 | \$ 170,582 535 1,992 | \$ | 171,435 - 2,893 | \$ | 172,292 3,105 | \$ | 173,153 3,291 | \$ | 174,019 - 3,357 |
| Total Revenues | \$ | 172,071 | \$ | 171,940 | \$ 173,108 | \$ | 174,328 | \$ | 175,397 | \$ | 176,444 | \$ | 177,376 |
| Expenses Cash O&M Expenses Existing Debt Service New Debt Service Rate Funded System Reinvestment Rate Funded CIP | \$ | 159,880 - 11,461 10,000 | \$ | 169,650 36,195 | \$ 176,540 - 61,236 - | S | 182,877 66,551 | \$ | 189,446 72,394 | S | 196,266 - 73,561 - | \$ | 203,347 74,788 |
| Total Expenses | \$ | 181,341 | \$ | 205,846 | \$ 237,776 | \$ | 249,428 | \$ | 261,840 | \$ | 269,828 | \$ | 278,135 |
| Annual Rate Adjustment Cumulative Rate Adjustment | | 0.00% 0.00% | | 25.00% 25.00% | 13.00% 41.25% | | 3.00% 45.49% | | 3.00% 49.85% | | 3.00% 54.35% | | 3.00% 58.98% |
| Rate Revenues After Rate Increase Net Cash Flow After Rate Increase Monthly Rate | S | 168,889 (9,269) \$34.50 | S | 212,166 8,528 \$43.13 | \$ 240,947 5,697 \$48.73 | S | 249,416 2,881 \$50.19 | \$ | 258,183 (552) \$51.70 | S | 267,258 721 \$53.25 | \$ | 276,652 1,874 \$54.85 |
| Policy Realization Connection Charges to Capital System Reinvestment Funding Coverage 1.25 All Debt | | 50% 100% 10% | | 50% 100% 30% | 50% 100% 50% | | 100% 100% 70% | | 100% 100% 90% | | 100% 100% 100% | | 100% 100% 100% |
| Capital Funding | | 2007 | | 2008 | 2009 | | 2010 | | 2011 | | 2012 | | 2013 |
| Total Capital Projects | \$ | 283,019 | \$ | 294,339 | \$ 306,113 | \$ | 60,833 | \$ | 63,266 | \$ | 13,159 | \$ | 13,686 |
| Use of Fund Balance Revenue Bond Proceeds Direct Rate Funding | | 154,508 128,510 - | | 16,992 277,347 | 25,336 280,777 | _ | 16,643 44,189 | | 17,837 45,429 | | 13,159 | | 13,686 |
| Total Funding Sources | \$ | 283,019 | \$ | 294,339 | \$ 306,113 | \$ | 60,833 | \$ | 63,266 | \$ | 13,159 | \$ | 13,686 |

Consolidated Wastewater Rate Forecast

| Revenue Requirements | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|--|---|---|---|---|--------------------------------|---|---|
| Revenues Rate Revenues Under Phased Rates Use of Connection Charges for Debt Non-Rate Revenues Total Revenues | \$ 1,772,442 - <u>15,253</u> \$ 1,787,695 | \$ 2,007,200 | 8,714 | 10,428 | \$ 2,456,048 | 12,334 | 12,495 |
| Expenses Cash O&M Expenses Existing Debt Service New Debt Service Rate Funded System Reinvestment Rate Funded CIP Total Expenses | \$ 953,100 719,165 40,470 - | | \$ 1,075,790 718,740 256,509 200,720 | \$ 1,117,379 718,528 274,462 223,152 | | \$ 1,190,339 678,598 283,785 245,605 • • • • • • • • • • | \$ 1,228,769 678,598 283,443 247,794 |
| Annual Rate Adjustment Cumulative Rate Adjustment | 0.00% 0.00% | | 2.00% 0.00% | 0.00% 0.00% | 0.00% 0.00% | 0.00% 0.00% | |
| Rate Revenues After Rate Increase Net Cash Flow After Rate Increase Total Coverage After Rate Increases* | \$ 1,772,442 74,959 1.11 | \$ 2,007,200 (100,832) 1.09 | | \$ 2,434,182 111,090 1.35 | \$ 2,456,048 68,791 1.32 | \$ 2,477,944 91,951 1.36 | \$ 2,499,870 73,760 1.35 |
| Target Rate Annual % Increase North Bay Case Inlet Annual % Increase Rustlewood Annual % Increase Hartstene Pt. Annual % Increase | \$86.00 \$86.00 \$70.00 \$34.50 | \$87.72 2.00% \$87.72 2.00% \$76.49 9.27% \$52.82 53.12% | \$89.47 2.00% \$82.98 8.49% | \$89.47 0.00% \$89.47 7.82% | 0.00% \$89.47 0.00% | 0.00% \$89.47 0.00% | 0.00% \$89.47 0.00% |
| | | | | | | | |

* 3 year Coverage Policy phasing

Consolidated Wastewater Capital Funding Forecast

| Capital Funding | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|-----------------------------|--------------|--------------|--------------|---------------|---------------|---------------|---------------|
| Total Capital Projects | \$ 1,858,910 | \$ 1,155,873 | \$ 1,202,108 | \$ 464,761 | \$ 483,352 | \$ 378,988 | \$ 325,719 |
| PWTF Loan Proceeds | 1,300,000 | - | - | - | - | - | - |
| Use of Capital Fund Balance | 178,000 | 175,099 | 523,813 | 277,415 | 380,871 | 378,988 | 325,719 |
| Revenue Bond Proceeds | 380,910 | 980,774 | 678,295 | 187,347 | 102,481 | - | - |
| Direct Rate Funding | - | - | - | - | - | - | - |
| Total Funding Sources | \$ 1,858,910 | \$ 1,155,873 | \$ 1,202,108 | \$ 464,761 | \$ 483,352 | \$ 378,988 | \$ 325,719 |

Potential Belfair Wastewater

- Assumes \$16 million grant funds available
- Requires \$20.4 million in grants to project an \$86 monthly rate in 2010
- Customer base includes the Belfair UGA, excludes the North Shore area
- Based on March 2007 cost update
- Not yet incorporated into the Consolidation Scenario

| Revenue Requirements | 2007 | 2008 | 2009 | 20 ′ | 10 | 2 | 2011 | 2012 | 2013 |
|---|------|------|------|-------------|-------------------------|---|-------------------------------------|------------------------------------|------------------------------------|
| Expenditures Cash O&M Expenses New Debt Service Rate Funded System Reinvestment Additions to Fund Balance | | | | 62 | 0,638 | | 371,833 617,514 20,000 214 | \$ 383,384 613,754 40,000 | \$ 398,137 609,994 60,000 |
| Total Expenditures Monthly Rate | | | | \$ 1,02 | 4,462 6,373 06.78 | | 214 ,009,561 106.78 | 1,037,138 | 1,068,132 106.78 |

| Capital Funding | 2007 | 2008 | 2009 | 20 ⁻ | 10 2 | 011 | 2012 | 2013 |
|---|--------------|---------------------------|------------------------|-----------------|------|------|------|----------|
| Total Capital Projects | \$ 1,872,000 | \$ 16,440,320 | \$ 8,880,137 | \$ | - \$ | - \$ | - \$ | - |
| Grants and Developer Donations State Loan Proceeds | 2,429,106 | 13,129,122 3,000,000 | 2,870,878 4,000,000 | | - | - | - | - |
| Revenue Bond Proceeds Total Funding Sources | | <u>-</u> \$ 16,129,122 | 1,746,638 | \$ | - \$ | - \$ | | <u> </u> |

Water

Beards Cove Water

- \$171,000 System Rate Revenue
- \$137,000 Annual Operating Expenses
- No Existing Debt
- \$1 million in CIP projects (through 2016, escalated)
- \$930,000 projected revenue bond borrowing (\$841k proceeds)
- Current Rate \$27 per month

2007 Budgeted capital reserve addition of ~\$9,888

Beards Cove Water

| Revenue Requirements | | 2007 | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | 2013 |
|--|----|------------------------------|----|------------------------------|----|------------------------------|----|---------------------------------|----|-----------------------------|-----|-----------------------------|-----------------------------------|
| Revenues Rate Revenues Under Existing Rates Use of Connection Charges for Debt Non-Rate Revenues | \$ | 170,568 - 396 | \$ | 171,421 - 591 | \$ | 172,278 - 701 | \$ | 173,139 - 837 | \$ | 174,005 - 1,019 | \$ | 174,875 - 1,199 | \$ 175,749 - 1,682 |
| Total Revenues | \$ | 170,964 | \$ | 172,012 | \$ | 172,979 | \$ | 173,977 | \$ | 175,024 | \$ | 176,074 | \$ 177,431 |
| Expenses Cash O&M Expenses Existing Debt Service New Debt Service Rate Funded System Reinvestment Rate Funded CIP | S | 136,976 - 9,888 | \$ | 144,531 2,209 6,170 | S | 149,283 5,523 6,178 | \$ | 154,208 - 10,096 5,996 | 5 | 159,576 15,789 5,429 | \$ | 165,775 27,923 3,976 | \$ 172,268 40,728 2,175 |
| Total Expenses | \$ | 146,864 | \$ | 152,910 | \$ | 160,984 | \$ | 170,301 | \$ | 180,793 | \$ | 197,674 | \$ 215,171 |
| Annual Rate Adjustment Cumulative Rate Adjustment | | 0.00% 0.00% | | 0.00% 0.00% | | 0.00% 0.00% | | 0.00% 0.00% | | 3.00% 3.00% | | 10.00% 13.30% | 10.00% 24.63% |
| Rate Revenues After Rate Increase Net Cash Flow After Rate Increase Monthly Rate | \$ | 170,568 24,100 \$27.00 | S | 171,421 19,102 \$27.00 | \$ | 172,278 11,995 \$27.00 | S | 173,139 3,676 \$27.00 | \$ | 179,225 (549) \$27.81 | 0.7 | 198,133 1,659 \$30.59 | \$ 219,037 5,547 \$33.65 |
| Policy Realization Connection Charges to Capital System Reinvestment Funding Coverage 1.25 All Debt | | 100% 100% 100% | | 100% 100% 100% | | 100% 100% 100% | | 100% 100% 100% | | 100% 100% 100% | | 100% 100% 100% | 100% 100% 100% |
| | | | | | | | | | | | | | |
| Capital Funding | | 2007 | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | 2013 |
| Total Escalated Capital Projects | \$ | 60,029 | \$ | 62,430 | \$ | 64,927 | \$ | 67,524 | \$ | 70,225 | \$ | 132,251 | \$ 137,541 |
| Use of Fund Balance Revenue Bond Proceeds Direct Rate Funding | | 60,029 - - | | 37,659 24,771 | | 27,775 37,153 | | 20,687 46,838 | | 11,927 58,298 | | 7,994 124,257 | 6,415 131,126 - |
| Total Funding Sources | \$ | 60,029 | \$ | 62,430 | \$ | 64,927 | \$ | 67,524 | \$ | 70,225 | \$ | 132,251 | \$ 137,54 3 7 |

Hartstene Pointe Water

- \$108,648 System Rate Revenue
- \$106,500 Annual Operating Expenses
- No Existing Debt
- \$832,000 in CIP projects (through 2016, escalated)
- \$701,000 projected revenue bond borrowing (\$628k proceeds)
- Current Rate \$21.50 per month
- 2007 budgeted \$5,834 contribution to capital reserve

Hartstene Pointe Water

| Revenue Requirements | | 2007 | 2008 | | 2009 | | 2010 | 2011 | | 2012 | | 2013 |
|--|----|-------------------------------|-------------------------------------|----|-----------------------------|----|-----------------------------|-----------------------------------|----|-----------------------------|----|------------------------------|
| Revenues Rate Revenues Under Existing Rates Use of Connection Charges for Debt Non-Rate Revenues | S | 108,648 - 222 | \$ 109,192 - 102 | S | 109,738 - 716 | S | 110,286 - 1,310 | \$ 110,838 - 1,508 | \$ | 111,392 - 1,693 | S | 111,949 - 1,883 |
| Total Revenues | \$ | 108,870 | \$ 109,294 | \$ | 110,453 | \$ | 111,596 | \$ 112,346 | \$ | 113,085 | \$ | 113,832 |
| Expenses Cash O&M Expenses Existing Debt Service New Debt Service Rate Funded System Reinvestment Rate Funded CIP | S | 106,452 - 495 5,834 | \$ 111,039 - 11,260 969 | \$ | 115,409 - 23,410 - | S | 119,772 - 28,601 - | \$ 124,241 33,401 | \$ | 128,892 - 38,304 - | \$ | 133,733 - 43,302 - |
| Total Expenses | \$ | 112,781 | \$ 123,268 | \$ | 138,819 | \$ | 148,373 | \$ 157,642 | \$ | 167,196 | \$ | 177,035 |
| Annual Rate Adjustment Cumulative Rate Adjustment | | 0.00% 0.00% | 19.00% 19.00% | | 10.00% 30.90% | | 7.00% 40.06% | 6.00% 48.47% | | 6.00% 57.37% | | 6.00% 66.82% |
| Rate Revenues After Rate Increase Net Cash Flow After Rate Increase Monthly Rate | \$ | 108,648 (3,911) \$21.50 | 129,938 6,772 \$25.59 | \$ | 143,646 5,543 \$28.14 | S | 154,470 7,407 \$30.11 | \$ 164,557 8,423 \$31.92 | S | 175,303 9,800 \$33.84 | \$ | 186,750 11,598 \$35.87 |
| Policy Realization Connection Charges to Capital System Reinvestment Funding Coverage 1.25 All Debt | | 100% 100% 10% | 100% 100% 30% | | 100% 100% 50% | | 100% 100% 70% | 100% 100% 90% | | 100% 100% 100% | | 100% 100% 100% |
| | | | | | | | | | | | | |
| Capital Funding | | 2007 | 2008 | | 2009 | | 2010 | 2011 | | 2012 | | 2013 |
| Total Escalated Capital Projects | \$ | 127,989 | \$ 133,109 | \$ | 138,433 | \$ | 54,749 | \$ 56,939 | \$ | 59,217 | \$ | 61,586 |
| Use of Fund Balance Revenue Bond Proceeds Direct Rate Funding | | 122,440 5,550 | 12,401 120,708 | | 2,193 136,240 | | 1,588 53,161 - | 7,787 49,153 - | | 9,006 50,210 | | 10,412 51,174 |
| Total Funding Sources | \$ | 127,989 | \$ 133,109 | \$ | 138,433 | \$ | 54,749 | \$ 56,939 | \$ | 59,217 | \$ | <mark>61,588</mark> 9 |

Rustlewood Water

- \$33,668 System Rate Revenue
- \$44,800 Annual Operating Expenses
- No Existing Debt
- \$718,000 in CIP projects (through 2016, escalated)
- \$731,000 projected revenue bond borrowing (\$653k proceeds)
- Current Rate \$20 per month
- There is no Rustlewood capital reserve

Rustlewood Water

| Revenue Requirements | | 2007 | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | | 2013 |
|--|----|-------------------------------|----|---------------------------|----|----------------------------|----|----------------------------|----|----------------------------------|----|----------------------------|----|------------------------------------|
| Revenues Rate Revenues Under Existing Rates Use of Connection Charges for Debt Non-Rate Revenues | \$ | 33,668 - 500 | \$ | 33,837 - 129 | \$ | 34,006 - 197 | S | 34,176 - 298 | \$ | 34,347 - 402 | \$ | 34,518 - 482 | \$ | 34,691 - 867 |
| Total Revenues | \$ | 34,168 | \$ | 33,965 | \$ | 34,203 | \$ | 34,474 | \$ | 34,748 | \$ | 35,000 | \$ | 35,558 |
| Expenses Cash O&M Expenses Existing Debt Service New Debt Service Rate Funded System Reinvestment Rate Funded CIP | S | 44,764 - - - | \$ | 47,033 1,527 219 | S | 48,791 - 3,311 - | S | 50,623 - 5,374 | \$ | 52,518 7,459 | \$ | 55,052 18,258 | S | 57,660 - 29,248 - |
| Total Expenses | \$ | 44,764 | \$ | 48,779 | \$ | 52,102 | \$ | 55,998 | \$ | 59,977 | \$ | 73,310 | \$ | 86,908 |
| Annual Rate Adjustment Cumulative Rate Adjustment | | 0.00% 0.00% | | 45.00% 45.00% | | 7.50% 55.88% | | 7.50% 67.57% | | 7.00% 79.30% | | 25.00% 124.12% | | 20.00% 168.94% |
| Rate Revenues After Rate Increase Net Cash Flow After Rate Increase Monthly Rate | \$ | 33,668 (10,596) \$20.00 | \$ | 49,063 413 \$29.00 | S | 53,007 1,101 \$31.18 | S | 57,267 1,567 \$33.51 | \$ | 61,582 2,006 \$35.86 | \$ | 77,363 4,534 \$44.82 | \$ | 93,299 7,259 \$53.79 |
| Policy Realization Connection Charges to Capital System Reinvestment Funding Coverage 1.25 All Debt | | 100% 100% 10% | | 100% 100% 30% | | 100% 100% 50% | | 100% 100% 70% | | 100% 100% 90% | | 100% 100% 100% | | 100% 100% 100% |
| Capital Funding | | 2007 | | 2008 | | 2009 | | 2010 | | 2011 | i | 2012 | | 2013 |
| Total Capital Projects | \$ | 19,469 | \$ | 20,248 | \$ | 21,057 | \$ | 21,900 | \$ | 22,776 | \$ | 113,170 | \$ | 117,697 |
| Use of Capital Fund Balance Revenue Bond Proceeds Direct Rate Funding | \$ | 19,469 - - 19,469 | \$ | 3,125 17,123 20,248 | ¢ | 1,056 20,001 | \$ | 768 21,131 | ¢ | 1,425 21,351 22,776 | \$ | 2,587 110,583 | \$ | 5,151 112,546 117,697 |
| Total Funding Sources | Ф | 19,409 | Þ | 20,248 | Þ | 21,037 | Þ | 21,900 | Ф | 22,116 | Þ | 113,170 | Þ | 117,097 |

Consolidated Water Rate Forecast

| Revenue Requirements | | 2007 | | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | | 2013 |
|---|----|---------------------------|----|--------------------------|----|-------------------------------|----|--------------------------|----|------------------------|----|-------------------------------|----|--------------------------|
| Revenues Rate Revenues Under Phased Rates Operating Fund & Debt Reserve Fund In | \$ | 312,884 | \$ | 359,366 | \$ | 377,675 | \$ | 404,153 | \$ | 406,174 | \$ | 408,205 | \$ | 410,246 |
| Non-Rate Revenues Total Revenues | \$ | 5,644 318,528 | \$ | 6,706 366,072 | \$ | 2,357 380.032 | \$ | 2,365 406,518 | \$ | 2,680 408,854 | \$ | 3,070 411,275 | \$ | 3,998 414,244 |
| Expenses | Ŷ | 510,520 | Ψ | 300,012 | Ŷ | 300,032 | Ψ | 400,510 | Ŷ | 400,004 | Ŷ | 411,213 | Ŷ | 414,244 |
| Cash O&M Expenses Existing Debt Service | \$ | 288,193 | \$ | 303,014 | \$ | 313,884 | \$ | 325,533 | \$ | 337,561 | \$ | 350,617 | \$ | 364,265 |
| New Debt Service Rate Funded System Reinvestment Rate Funded CIP | | 11,816 | | 29,989 31,288 | | 34,225 35,937 | | 44,092 37,767 | | 54,800 40,415 | | 80,366 40,617 | | 107,093 43,270 |
| Total Expenses | \$ | 300,008 | \$ | 364,291 | \$ | 384,046 | \$ | 407,392 | \$ | 432,776 | \$ | 471,601 | \$ | 514,629 |
| Annual Rate Adjustment Cumulative Rate Adjustment | | 0.00% 0.00% | | 3.00% 0.00% | | 3.00% 0.00% | | 6.48% 0.00% | | 6.00% 6.00% | | 8.50% 15.01% | | 8.50% 24.79% |
| Rate Revenues After Rate Increase Net Cash Flow After Rate Increase Total Coverage After Rate Increases | S | 312,884 18,520 2.79 | \$ | 359,366 1,781 2.12 | \$ | 377,675 (4,013) 2.11 | \$ | 404,153 (874) 1.87 | \$ | 430,544 448 1.77 | \$ | 469,476 945 1.54 | \$ | 511,929 1,298 1.43 |
| Target Rate Annual % Increase | | \$27.00 | | \$27.81 3.00% | | \$28.64 3.00% | | \$30.50 6.48% | | \$32.33 6.00% | | \$35.08 8.50% | | \$38.06 8.50% |
| Beards Cove Annual % Increase | | \$27.00 | • | \$27.81 <u>3.00%</u> | • | \$28.64 3.00% | | \$30.50 6.48% | • | \$32.33 6.00% | • | \$35.08 8.50% | • | \$38.06 8.50% |
| Rustlewood Annual % Increase | | \$20.00 | • | \$27.00 35.00% | | \$28.64 6.09% | | \$30.50 6.48% | • | \$32.33 6.00% | • | \$35.08 8.50% | • | \$38.06 8.50% |
| Hartstene Pt. Annual % Increase | | \$21.50 | | \$27.00 25.58% | | \$28.64 <mark>6.09%</mark> | | \$30.50 6.48% | • | \$32.33 6.00% | • | \$35.08 <mark>8.50%</mark> | | \$38.06 8.50% |
| * No policy phasing | | | | | | | | | | | | | | |

Consolidated Water Capital Funding Forecast

| Capital Funding | 2007 | 2008 | | 2009 | | 2010 | | 2011 | | 2012 | 2013 | | |
|--|-------------------|------|-------------------|------|-------------------|------|-------------------|------|-------------------|-------------------|------|-------------------|--|
| Total Escalated Capital Projects | \$ 207,487 | \$ | 215,786 | \$ | 224,418 | \$ | 144,173 | \$ | 149,940 | \$ 304,638 | \$ | 316,824 | |
| Use of Fund Balance Revenue Bond Proceeds | 75,000 132,487 | | 12,006 203,780 | | 176,918 47,500 | | 43,134 101,040 | | 40,282 109,658 | 42,830 261,808 | | 43,121 273,702 | |
| Direct Rate Funding Total Funding Sources | \$ 207,487 | \$ | 215,786 | \$ | 224,418 | \$ | 144,173 | \$ | 149,940 | \$ 304,638 | \$ | 316,824 | |

Landfill

Landfill

- \$3.1 million System Rate Revenue
- \$3.0 million Annual Operating Expenses
- No Existing Debt
- \$4.3 million in CIP projects (through 2011, escalated) – assumed appropriate for 20-year term debt
 - \$192,000 in grants assumed to fund projects -\$55,000 budgeted 2007, grants assumed available in future years declining 10% each years.

Landfill (CONTINUED)

\$3.8 million in projected revenue bond borrowing (\$3.4 million proceeds)

Assumed minimum fund balance, 45 days of working capital, phased in over three years. Beginning 2007 fund balance of \$150,000 represents 5% of 2007 operating costs, or 18 days of working capital. 2007 Y-E working capital projection is 28 days.

Landfill

| Revenue Requirements | 2007 | 2008 | 2009 | 2010 | 2011 | 2012 | 2013 |
|------------------------------------|--------------|---------------|--------------|--------------|--------------|--------------|--------------|
| Revenues | | | | | | | |
| Rate Revenues Under Existing Rates | \$ 3,100,060 | \$ 3,193,062 | \$ 3,288,854 | \$ 3,387,519 | \$ 3,489,145 | \$ 3,593,819 | \$ 3,701,634 |
| Non-Rate Revenues | 5,250 | 8,034 | 13,182 | 18,758 | 23,721 | 29,758 | 31,882 |
| Total Revenues | \$ 3,105,310 | \$ 3,201,095 | \$ 3,302,036 | \$ 3,406,277 | \$ 3,512,866 | \$ 3,623,577 | \$ 3,733,516 |
| Expenses | | | | | | | |
| Cash O&M Expenses | \$ 3,025,776 | \$ 3,227,318 | \$ 3,336,518 | \$ 3,449,670 | \$ 3,566,930 | \$ 3,688,460 | \$ 3,814,431 |
| Existing Debt Service | - | . | - | - | - | <u>1</u> - | - |
| New Debt Service | 15 | 91,187 | 218,756 | 306,696 | 310,154 | 310,154 | 310,154 |
| Rate Funded System Reinvestment | 5 - | 2,296 | - | - | - | - | - |
| Rate Funded CIP | | | | | | <u></u> | |
| Total Expenses | \$ 3,025,776 | \$ 3,320,801 | \$ 3,555,274 | \$ 3,756,366 | \$ 3,877,084 | \$ 3,998,614 | \$ 4,124,585 |
| Annual Rate Adjustment | 0.00% | 5.50% | 3.00% | 3.00% | 3.00% | 3.00% | 3.00% |
| Cumulative Rate Adjustment | 0.00% | 5.50% | 8.66% | 11.92% | 15.28% | 18.74% | 22.30% |
| Rate Revenues After Rate Increase | \$ 3,100,060 | \$ 3,368,680 | \$ 3,573,833 | \$ 3,791,479 | \$ 4,022,380 | \$ 4,267,343 | \$ 4,527,224 |
| Net Cash Flow After Rate Increase | 79,534 | 55,913 | 31,741 | 53,872 | 169,018 | 298,487 | 434,521 |

| Capital Funding | 2007 | 2008 | 2009 | 2010 | | 2011 | | 2012 | 2013 |
|------------------------|---------------|--------------|--------------|---------------|----|--------|----|------|---------|
| Total Capital Projects | \$ 402,355 | \$ 1,430,827 | \$ 1,490,400 | \$ 941,689 | \$ | 35,429 | \$ | | \$ |
| Grants - DOE CPG | 55,722 | 50,150 | 45,135 | 40,621 | | - | | | 25. |
| Use of Fund Balance | 346,633 | 358,202 | 14,833 | 519 | | 18 | | | - |
| Revenue Bond Proceeds | 2.75 | 1,022,475 | 1,430,432 | 900,549 | | 35,411 | | | - |
| Direct Rate Funding | (<u> </u> | - | - | - | | - | | | |
| Total Funding Sources | \$ 402,355 | \$ 1,430,827 | \$ 1,490,400 | \$ 941,689 | \$ | 35,429 | \$ | 1 | \$ - |
| Revenue Bond Issuances | \$ - | s - | \$ - | \$ - | S | - | S | | \$ |

Financial Conclusions & Recommendations

Consolidate into comprehensive water and comprehensive sewer utilities

- Merge rates through phased approach
- Consolidate funds
 - One operating, capital reserve and debt fund for water and one of each for sewer
- Implement reasonable fiscal policies
 - Phase in over time

Implement 2008 recommended rate levels for each utility